Post Disaster Needs Assessment Guide and Recovery Framework Guide

International Recovery Platform Forum
2014

January 21, 2014
Kobe, Japan
Post Disaster Needs Assessment

- Agreement between EU, UN and World Bank to collaborate with national authorities and partners to strengthen national capacity for effective recovery

- Assess the economic value of damages and losses

- Assess the impact on human development as experienced by the population

- Recovery plan integrating human and socio-economic impacts with productive and infrastructure damages

- Provide elements for a recovery strategy that will lead to a recovery framework

- Serves as bridge between humanitarian and longer term risk reduction and development
Commitments and Results

- Since 2008, around 50 assessments – worked together and with Governments and other partners. Experience gained - develop joint EU-UN-WB PDNA Guide

- PDNA’s are leading to national assessment tools adapted and developed by countries: Indonesia, Laos, Philippines, Nepal, Kyrgyzstan, Central America, etc.

- PDNA methodology used for small and large disasters to develop a recovery and reconstruction plan.

- All Recovery and Reconstruction done with a focus on reducing risks and building back better.
# Overview of PDNA Guidance Notes

## Volume A

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| Introduction to the PDNA | Integrated approach to assess impacts of physical damages & economic losses as well as impacts on human development with a recovery strategy | • Coordinated support by the partners  
• Support from National Governments to conduct PDNAs | Ready to use templates for the assessment |

## Volume B

| Sector Guidance Notes | Social, Productive, Infrastructure Sectors & Cross Cutting Issues | Assessment methodologies pertinent to the needs of the particular sector | Sector specific templates for reporting results of assessment |
Lessons Learned

- Leadership and ownership of national Government at the highest level - assessment and recovery plans.
- Assessments must be participatory, inclusive of the needs and priorities of affected communities.
- Well-coordinated approach - all partners working together.
- Linkages between Humanitarian and Recovery (PDNA) - assessments and responses.
- Assessments have to be followed through with financial/human resources for recovery.
- Disaster can be a transformative opportunity.
- PDNAs to be completed within an efficient timeframe.

Guide not an invention of new methodologies - A collection of good practices and lessons learnt
PDNA to DRF: Move from Consultation to Sustainability

Inadequate Coordinated Approach to Recovery and Reconstruction

PDNAs with limited Recovery Frameworks

PDNAs with Recovery Strategy

Disaster Recovery Frameworks (DRFs) help translate PDNAs into SUSTAINABLE and RESILIENT RECOVERY

Disaster Recovery Framework to facilitate Resilient Recovery & Development
**DRF: Objectives & Outcomes**

**Sustainable Recovery**
- Multi-sector recovery and reconstruction planning, prioritization, & sequencing
- Strengthening institutional capacities to address risks and reduce vulnerabilities
- International good practices to inform policy, such as BBB, social protection and diversified livelihoods
- Enhanced aid effectiveness through cross sector cooperation and coordination of international donors

**Resilient and Sustainable Development**
- Using recovery as a means to introducing policy and institutional changes towards DRR mainstreaming and resilient development
- Resource commitments and development cooperation for recovery led disaster risk reduction and vice versa
- Strategic linkages between reconstruction management and development agencies
Strong International Consensus on the Need for DRF

- **2011**
  - **World Reconstruction Conference (Geneva)**
    - Commitment to effective DRF, improved systems, & reconstruction finance

- **2011-13**
  - **Strong Consultative Process**
    - Client Governments, International Reconstruction Practitioners, Academia, Civil Society, International Development Partners

- **2013**
  - **International Recovery Platform Conference 2013 (Kobe)**
    - Preliminary Concept Presented

- **2013**
  - **DRF Guide initiative presented and launched by EU, UN & WB at the Global Platform for Disaster Risk Reduction Geneva**
Value Addition of a Well Thought Out DRF

Institutional Arrangements for Recovery

Sequencing and Criteria-based Prioritization of Recovery Needs

Recovery Financing, Aid Harmonization and Tracking

Projectization of Recovery Needs and Capacity Building

Public-Private-Civil Society Participation and Collaboration

National Recovery Vision Setting and Strategy Development

Monitoring and Evaluation of Recovery Programs

Recovery & Reconstruction

To provide a sequenced, prioritized, programmatic action plan to guide recovery and reconstruction LEADING TO SUSTAINABLE RECOVERY AND RESILIENT DEVELOPMENT
Recovery Framework Guide Progress

**Collaboration**
- Collaborative process between EU, UNDP, and WB

**Research**
- 15 Desk based case studies completed
- Detailed case studies commenced in 4 countries
- Draft Structure of Guide developed and agreed among partners

**Technical and Advisory Discussion**
- International Advisory and Technical Working Groups convened
- Presented at International Recovery Forum and Global Platform for DRR
Recovery Framework Guide Progress

• First technical consultation workshop held from November 4 to 7 – hosted by EU in Brussels
  – 45 participants: 17 external; 7 EU; 8 UNDP; and 13 Bank and GFDRR
  – Outcome Statement
    – Output: Scoping Paper for each of the four modules, i.e., Institutional Framework, Policy and Planning, Financing Recovery, and Management and Monitoring
    – Focus on disaster recovery in conflict and fragile contexts
  – Strong support for Recovery Readiness agenda
  – Consensus to advocate for Sustainable Recovery being an imperative for Resilient Development – leading up to post-2015 HFA 2

• Online Collaborative Workspace active
Key Takeaways from the Brussels Outcome Statement

1. Agreement on the process, methodology, next steps, review and consultation process for the Guide

2. Guide to additionally focus on low resource settings, fragile and conflict-affected countries

3. Guide seen as logical continuation of the PDNA guide and a tool for:
   a) participatory, comprehensive planning, and
   b) establishing post-disaster priorities, institutional structures, and M&E systems

4. Guide to be a flexible instrument, coherent with the longer-term development planning and cooperation strategy in the affected countries, and adaptable to varying contexts

5. Agreement on timeline to complete Guide by March 2014, with technical consultations from April to May 2014, and launch along with PDNA guide at the World Reconstruction Conference 2014

6. Commitment to work jointly towards highlighting the importance of the resilient recovery agenda and its incorporation into deliberations for post-2015 HFA, 2 and MDG framework
Recovery Framework Guide Timeline

- Complete the Country Case Studies by February 2014;
- Complete the first draft of the DRF Guide for consultation by March 2014;
- Conduct consultations and technical review over April to May 2014 and finalize Guide by June 2014;
- Launch the PDNA and Recovery Framework Guides at the proposed World Reconstruction Conference in fall of 2014; and,
- Devise and roll out a joint EU-UN-WB training and capacity development for relevant stakeholders.